

Message Text

PAGE 01 STATE 026795
ORIGIN IO-13

INFO OCT-01 ISO-00 ACDA-07 ERDA-05 AF-08 ARA-06 CIAE-00
DODE-00 EA-07 EUR-12 PM-04 H-01 INR-07 L-03 NASA-01
NEA-10 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01
OES-06 SS-15 USIA-06 SAJ-01 SIG-01 MMO-01 TRSE-00
/126 R

DRAFTED BY IO/UNP:DAMACUK:GDG
APPROVED BY IO:DRTOUSSAINT
IO/UNP:GBHELMAN
ACDA:WSTEARMAN
PM: RBARTHOLOMEW
S/P:THIRSCHFELD
DOD/ISA:MGOLDSTEIN
EUR/RPM:AHOLMES
IO/ML:WKRIEBEL
EUR/SOV:JGLASSMAN (SUBS)
NEA/RA:SPERRY
EA/RA:LMCNUIT
AF/RA:JWHITING
ARA/RRP:JKING
EUR/EE:JSEYMOUR
EUR/RPE:RHOMME

-----060016Z 072556 /61

R 052312Z PEB 77
FM SECSTATE WASHDC
TO ALL NATO CAPITALS
USMISSION USUN NEW YORK
USMISSION NATO
AMEMBASSY CANBERRA
AMEMBASSY VIENNA
AMEMBASSY MADRID
AMEMBASSY STOCKHOLM
AMEMBASSY TEHRAN
AMEMBASSY TOKYO
AMEMBASSY KUALA LUMPUR
CONFIDENTIAL

PAGE 02 STATE 026795

AMEMBASSY MANILA
AMEMBASSY CAIRO
AMEMBASSY MONROVIA
AMEMBASSY RABAT
AMEMBASSY KINSHASA
AMEMBASSY BUENOS AIRES
AMEMBASSY NASSAU
AMEMBASSY BRASILIA
AMEMBASSY BOGOTA
AMEMBASSY CARACAS

AMEMBASSY NEW DELHI
AMEMBASSY COLOMBO
AMEMBASSY BELGRADE
INFO AMEMBASSY DACCA
USINT BAGHDAD
AMEMBASSY KATHMANDU
AMEMBASSY ALGIERS
AMEMBASSY COTONOU
AMEMBASSY BUJUMBURA
AMEMBASSY TRIPOLI
AMEMBASSY PORT LOUIS
AMEMBASSY LAGOS
AMEMBASSY KHARTOUM
AMEMBASSY TUNIS
AMEMBASSY LUSAKA
AMEMBASSY SOFIA
AMEMBASSY BERLIN
AMEMBASSY BUDAPEST
AMEMBASSY WARSAW
AMEMBASSY BUCHAREST
AMEMBASSY MOSCOW
AMEMBASSY PRAGUE
AMEMBASSY GEORGETOWN
AMEMBASSY MEXICO
AMEMBASSY PANAMA
AMEMBASSY LIMA
CONFIDENTIAL

PAGE 03 STATE 026795

USMISSION IAEA VIENNA
AMEMBASSY ISLAMABAD
AMEMBASSY ADDIS ABABA
USMISSION GENEVA

C O N F I D E N T I A L STATE 026795

E.O. 11652: N/A

TAGS: PFOR, UN, PARM

SUBJECT: UN SPECIAL SESSION ON DISARMAMENT

1. BEGIN SUMMARY: THE 31ST UNITED NATIONS GENERAL ASSEMBLY (UNGA) ADOPTED A RESOLUTION CALLING FOR A SPECIAL SESSION OF THE GENERAL ASSEMBLY DEVOTED TO DISARMAMENT (SSOD) TO BE HELD IN 1978; SSOD PREPARATORY CONFERENCES (PREPCONS) ARE SCHEDULED FOR MARCH, MAY AND SEPTEMBER, 1977. WE HAVE CONCLUDED THAT US INTERESTS WOULD BEST BE SERVED TACTICALLY BY ADOPTING A POSITIVE POSTURE TOWARDS THE SSOD AND PLAN TO PARTICIPATE CONSTRUCTIVELY IN THE SSOD PREPCONS.

2. THIS MESSAGE (A) PROVIDES BACKGROUND INFORMATION ON

THE SSOD AND (B) SOLICITS REPORTING FROM ADDRESSEES IN ORDER TO IDENTIFY THOSE ISSUES WHICH WE MIGHT WANT TO EXAMINE MORE CLOSELY PRIOR TO AND DURING THE UPCOMING SSOD PREPARATORY CONFERENCES.

3. WE BELIEVE THAT ACTION ADDRESSEES (EXCEPT INDIA, SRI LANKA, AND YUGOSLAVIA, SEE PARA 11 B AND C), WHICH INCLUDE THE NATO ALLIES, ARE LIKELY TO SHARE MANY OF OUR INTERESTS. WE WOULD ANTICIPATE A GREATER DIVERGENCE OF VIEWS ON DISARMAMENT ISSUES BETWEEN US AND MOST INFO

ADDRESSEES. AT THE DISCRETION OF EACH EMBASSY, ACTION
CONFIDENTIAL

PAGE 04 STATE 026795

ADDRESSEES MAY TAKE SOUNDINGS OF HOST GOVERNMENTS ON THEIR VIEWS REGARDING THE SSOD PREPCONS AND THE SSOD ITSELF. WHILE NO APPROACH TO HOST GOVERNMENTS SHOULD BE MADE AT THIS TIME BY INFO ADDRESSEES, THE DEPARTMENT WOULD APPRECIATE POST'S ANALYSIS OF HOST COUNTRY OUTLOOK ON SSOD AND POSSIBLE MEANS OF DEALING WITH IT. END SUMMARY.

4. BACKGROUND: DISSATISFACTION WITH THE SLOW PROGRESS ON MULTILATERAL DISARMAMENT ISSUES AMONG MANY OF THE STATES NOT ALIGNED WITH THE US OR THE SOVIETS HAS RESULTED IN PRESSURES FOR GIVING GREATER MOMENTUM TO DISARMAMENT THROUGH A MEETING IN WHICH ALL STATES COULD PARTICIPATE. IN AUGUST, 1976, THE CONFERENCE OF HEADS OF STATES OF GOVERNMENTS OF NON-ALIGNED COUNTRIES, HELD IN COLOMBO, DISCUSSED THE ISSUE IN ITS POLITICAL DECLARATION AND ADOPTED A RESOLUTION CALLING ON THE UN TO CONVENE A SPECIAL SESSION OF THE GA TO REVIEW THE PROBLEM OF DISARMAMENT AND TO PROMOTE A PROGRAM OF PRIORITIES AND MEASURES IN THE DISARMAMENT FIELD.

5. ON DECEMBER 14, 1976, THE 31ST UNGA ADOPTED BY CONSENSUS A RESOLUTION CALLING FOR A SPECIAL SESSION OF THE GENERAL ASSEMBLY DEVOTED TO DISARMAMENT TO BE HELD IN NEW YORK IN MAY-JUNE, 1978. THE RESOLUTION ESTABLISHED A PREPARATORY COMMITTEE (PREPCOM) WITH THE MANDATE OF EXAMINING ALL RELEVANT QUESTIONS RELATING TO THE SPECIAL SESSION. THE PREPCOM IS SCHEDULED TO MEET AT UN HEADQUARTERS, NEW YORK, MARCH 7-11, MAY 9-20, AND SEPTEMBER 6-9, 1977. MARCH CONFERENCE WILL BE ORGANIZATIONAL IN NATURE AND DEAL WITH PROCEDURAL ISSUES; MAY CONFERENCE WILL DEVELOP THE SSOD AGENDA; THE SEPTEMBER PREPARATORY CONFERENCE WILL PREPARE THE DRAFT OF SSOD RESOLUTION FOR PRESENTATION TO THE 32ND GENERAL ASSEMBLY.

6. MEMBER STATES HAVE BEEN ASKED TO SUBMIT COUNTRY
CONFIDENTIAL

PAGE 05 STATE 026795

VIEWS ON THE SSOD TO SYG WALDHEIM BY APRIL 15, 1977.

7. MEMBERS OF THE PREPCOM ARE:

- WESTERN EUROPEAN AND OTHERS: US, UK, FRANCE, AUSTRALIA, AUSTRIA, BELGIUM, CANADA, FRG, ITALY, NORWAY, SPAIN, SWEDEN, TURKEY;
- ASIAN: BANGLADESH, CYPRUS, INDIA, IRAN, IRAQ, JAPAN, MALAYSIA, NEPAL, PAKISTAN, PHILIPPINES, SRI LANKA;
- AFRICAN: ALGERIA, BENIN, BURUNDI, EGYPT, ETHIOPIA, LIBERIA, LIBYA, MAURITIUS, MOROCCO, NIGERIA, SUDAN, TUNISIA, ZAIRE, ZAMBIA;
- EAST EUROPEAN: (PROPOSED) BULGARIA, GDR, HUNGARY, POLAND, ROMANIA, USSR, YUGOSLAVIA, CZECHOSLOVAKIA;
- LATIN: ARGENTINA, BAHAMAS, BRAZIL, COLOMBIA, CUBA, GUYANA, MEXICO, PANAMA, PERU, VENEZUELA.

8. US ATTITUDE: IN THE PAST WE HAVE OPPOSED PROPOSALS FOR AN SSOD. WE WERE SKEPTICAL THAT AN SSOD COULD HAVE ANY MEANINGFUL RESULTS, ARGUING THAT IT WOULD INVITE RHETORICAL POSTURING AND UNREALISTIC DISARMAMENT PROPOSALS, INTRUDE ON THE ACTIVITIES OF THE CCD, AND INJECT EXTRANEOUS COMPLICATIONS INTO NEGOTIATIONS SUCH AS MBFR AND SALT. WHILE THESE POTENTIAL DISADVANTAGES HAVE NOT DISAPPEARED, THE SITUATION CHANGED TACTICALLY WITH THE DECISION OF THE NON-ALIGNED HEADS OF STATE AT COLOMBO TO BRING ABOUT AN SSOD. THE LARGE BLOC OF VOTES WHICH THE NON-ALIGNED COMMANDS AT THE UN MADE AN SSOD UNSTOPPABLE. FACED WITH THIS SITUATION, WE CONCLUDED THAT US INTERESTS WOULD BEST BE SERVED TACTICALLY BY ADOPTING A POSITIVE POSTURE TOWARDS THE SSOD. AT A MINIMUM THIS WOULD ALLOW US, IN COOPERATION WITH ALLIES AND OTHERS WHO MAY SHARE OUR VIEWS ON SPECIFIC ISSUES, MORE EFFECTIVELY TO EMPLOY TACTICS--- IN THE PREPARATORY COMMITTEE AND SUBSEQUENTLY IN THE SSOD, DESIGNED TO AVOID CONFRONTATION AND ALLOW US TO INFLUENCE THE COURSE OF PROCEDURAL AND SUBSTANTIVE PRE-CONFIDENTIAL

PAGE 06 STATE 026795

PARATIONS TO OUR ADVANTAGE. MOREOVER, A POSITIVE APPROACH WOULD ALLOW US, TOGETHER WITH OUR ALLIES, TO PURSUE AND SHAPE SPECIFIC INITIATIVES WHICH MIGHT DEVELOP THAT APPEARED LIKELY TO FURTHER OUR ARMS CONTROL OR OTHER OBJECTIVES.

9. OUR DELEGATION TO THE 31ST UNGA WAS THEREFORE INSTRUCTED TO JOIN IN THE CONSENSUS APPROVAL OF A RESOLUTION CALLING FOR THE CONVENING OF AN SSOD AND TO EXPLAIN THAT THE US PLANS TO PARTICIPATE CONSTRUCTIVELY IN THE CAREFUL PREPARATION WHICH WILL BE NEEDED TO BRING ABOUT A SUCCESSFUL SSOD.

10. GENERAL INSTRUCTIONS: A. ACTION ADDRESSEES SHOULD PLAN ON MAKING INFORMAL SOUNDINGS BASED ON THE GUIDANCE PROVIDED IN PARA 12 SUFFICIENTLY BEFORE FEB. 14 TO ALLOW REPORTING TO THE DEPARTMENT BY THAT DATE. WE ARE INTERESTED IN YOUR ASSESSMENT OF HOW THE HOST GOVERNMENT VIEWS ON THOSE ISSUES LIKELY TO ARISE DURING THE PREPCONS. OUR MOST IMMEDIATE CONCERN INVOLVES THE MARCH 7-11 PREPCON WHICH WILL DEAL WITH ORGANIZATIONAL MATTERS. REPORTING SHOULD INCLUDE THE NAMES OF HEADS OF DELEGATIONS LIKELY TO BE ATTENDING PREPCON. EXCEPT WHERE DEEMED NECESSARY BY POSTS, OR WHEN INSTRUCTED OTHERWISE, PRECEDENCE OF REPORTING NEED NOT EXCEED PRIORITY LEVEL. WHERE REPORT IS OF CONSIDERABLE LENGTH, POST MAY WANT TO POUCH DOCUMENT TO DEPARTMENT WITH SUMMARY OF REPORT SENT BY CABLE.

B. INFO ADDRESSEES SHOULD AT THIS TIME MAKE NO APPROACH TO HOST GOVERNMENTS ON THE SSOD. WE WOULD APPRECIATE, HOWEVER, POSTS' ANALYSIS OF HOST COUNTRY ATTITUDE TOWARD SSOD (SEE A ABOVE) AND POSSIBLE MEANS OF DEALING WITH IT.

11. SPECIAL INSTRUCTIONS:

A. FOR US MISSION NATO: WE SEEK FULL AND CLOSE CONSULTATIONS ON SSOD ACTIVITIES WITH OUR NATO ALLIES AND CONFIDENTIAL

PAGE 07 STATE 026795

SELECTED COUNTRIES WHICH HAVE BEEN EXTENSIVELY ENGAGED IN OUR ARMS CONTROL EFFORTS IN THE PAST. SUCH CONSULTATIONS SHOULD HELP IN AVOIDING UNNECESSARY CONFRONTATION AND SHOULD PERMIT THE US, OUR ALLIES, AND THEIR FRIENDS TO INFLUENCE THE COURSE OF PROCEDURAL AND SUBSTANTIVE PREPARATIONS TO OUR MUTUAL ADVANTAGE. WHILE SUCH CONSULTATIONS COULD TAKE PLACE ON A BILATERAL AD HOC BASIS, WE BELIEVE THAT A MULTILATERAL MEETING OF NATO REPRESENTATIVES WOULD ALSO BE USEFUL IN COMING TO A BASIC UNDERSTANDING OF NATIONAL POSITIONS AND THE DEVELOPMENT OF A COMMON STRATEGY AND TACTICS. TOWARD THIS END, US MISSION NATO SHOULD ADDRESS QUESTION OF SSOD AT THE NEXT POLADS MEETING, DRAWING AS APPROPRIATE ON INFORMATION IN PARAS 4 THROUGH 9 AND ON GUIDANCE IN PARA 12, NOTING THAT WE WILL ALSO BE DISCUSSING SSOD BILATERALLY WITH PREPCON MEMBERS, BUT THAT WE BELIEVE SUBJECT IS OF IMPORTANCE TO ALLIES, AND URGING THAT DISCUSSIONS BE DEVELOPED IN FUTURE POLADS MEETINGS TO CONSIDER THE UPCOMING SSOD PREPCONS AND THE APRIL 15 COUNTRY VIEWS SUBMISSION. MISSION SHOULD NOTE THAT THE MOST IMMEDIATE QUESTION CONCERNS THE MARCH 7-11 SSOD PREPCON, WHICH WILL DEAL WITH ORGANIZATIONAL MATTERS SUCH AS CHAIRMANSHIP, VOTING, RULES OF PROCEDURE, FINANCIAL QUESTIONS, FORMATION OF SUBCOMMITTEES, AND THE ROLE OF OBSERVERS. MISSION SHOULD SEEK AGREEMENT ON EARLY DATE FOR POLADS DISCUSSIONS ON SSOD. WE WOULD ALSO APPRECIATE US NATO

VIEWS ON HOLDING A SPECIAL MEETING OF DISARMAMENT EXPERTS VERY EARLY IN APRIL TO EXCHANGE VIEWS ON THE NATIONAL SUBMISSIONS TO THE UN SYG ON THE SSOD WHICH ARE DUE ON APRIL 15. WE WOULD NOT ENVISION SUCH A MEETING AS REPLACING THE REGULAR MEETING OF DISARMAMENT EXPERTS SCHEDULED FOR APRIL 21-22.

B. FOR BELGRADE: BEGIN FYI: WE BELIEVE GOY HAS PLAYED AND WILL CONTINUE TO PLAY AN IMPORTANT ROLE IN DEVELOPMENT OF SSOD. WE HAVE AN INTEREST IN WORKING CLOSELY WITH THE YUGOSLAVS IN VIEW OF BOTH THIS FACT AND CONFIDENTIAL

PAGE 08 STATE 026795

IN VIEW OF ITS LEADING ROLE AMONG NON-ALIGNED. SINCE GOY MAY NOT SHARE US INTERESTS TO SAME DEGREE AS OTHER ACTION ADDRESSEES, HOWEVER, WE WISH TO AVOID COMMITTING USG TO SPECIAL CONSULTATIVE RELATIONSHIP WITH GOY ON SSOD. END FYI. WITH THIS IN MIND, EMBASSY SHOULD APPROACH KRIVOKAPIC, REFERRING TO HIS OWN REQUEST FOR EARLY US-YUGOSLAV BILATERAL TALKS PREPARATORY TO SSOD (SEE BELGRADE 405), EXPRESSING OUR INTEREST IN WORKING CONSTRUCTIVELY AND POSITIVELY IN THE SSOD PROCESS. YOU MAY DRAW ON GUIDANCE IN PARA 12, ADDING THAT WE WISH TO WORK STEP-BY-STEP SO THAT EACH PHASE CAN BE SUCCESSFUL. YOU MAY NOTE IN THIS REGARD THAT WE WELCOMED YUGOSLAV EFFORTS AT THE LAST UNGA TO PRODUCE A BALANCED SSOD RESOLUTION WHICH WE WERE ABLE TO SUPPORT.

C. FOR NEW DELHI, COLOMBO: IN ADDITION TO YUGOSLAVIA, WE CONSIDER THAT THE HELPFUL EFFORTS OF OTHER KEY NON-ALIGNED COUNTRIES ARE NECESSARY TO ALLOW THE SSOD PROCESS TO DEVELOP IN A MANNER WHICH WILL BEST SERVE US INTERESTS. EMBASSY SHOULD THEREFORE APPROACH HOST GOVERNMENT TO STATE US RECOGNIZES AND APPRECIATES EFFORTS MADE BY NON-ALIGNED AT 31ST UNGA TO INTRODUCE MODERATE SSOD RESOLUTION WHICH COULD RECEIVE SUPPORT OF THE US. DRAWING ON GUIDANCE PARA 12, YOU SHOULD EXPRESS US INTEREST IN CONTINUING TO WORK CONSTRUCTIVELY AND POSITIVELY IN SSOD PROCESS, ADDING THAT WE WISH TO WORK STEP-BY-STEP SO THAT EACH PHASE CAN BE SUCCESSFUL. FYI. HOWEVER, SINCE HOST GOVERNMENT MAY NOT SHARE US INTERESTS TO SAME DEGREE AS OTHER ACTION ADDRESSEES. EMBASSY SHOULD AVOID COMMITTING US TO SPECIAL CONSULTATIVE RELATIONSHIP WITH HOST GOVERNMENT. END FYI.

12. GENERAL GUIDANCE FOR ACTION ADDRESSEES: DURING INFORMAL CONSULTATIONS WITH HOST GOVERNMENTS ON SSOD, POSTS MAY DRAW ON THE FOLLOWING POINTS AS APPROPRIATE, MODIFYING THEM TO SUIT THE SPECIFIC CIRCUMSTANCES:

CONFIDENTIAL

PAGE 09 STATE 026795

-- WE SUPPORTED A CONSENSUS RESOLUTION LAST FALL CALLING FOR A SPECIAL SESSION OF THE GENERAL ASSEMBLY TO DISCUSS DISARMAMENT IN THE HOPE THAT, WITH ADEQUATE PREPARATION, IT COULD MAKE A REALISTIC AND CONSTRUCTIVE CONTRIBUTION TO THE BROADER OBJECTIVES OF ARMS CONTROL AND DISARMAMENT.

-- FIRST CONFERENCE OF THE RECENTLY CONSTITUTED PREPARATORY COMMITTEE TAKES PLACE MARCH 7-11. THAT MEETING WILL CONSIDER ORGANIZATIONAL AND PROCEDURAL QUESTIONS GERMANE TO THAT COMMITTEE AND THE SPECIAL SESSION.

-- PREPARATORY CONFERENCES WILL MEET ON AT LEAST TWO OTHER OCCASIONS THIS YEAR, MAY 9-20 AND SEPTEMBER 6-9, DURING WHICH TIME THE COMMITTEE WILL DEVELOP THE SSOD AGENDA AND DRAFT A RESOLUTION FOR PRESENTATION TO THE 32ND GENERAL ASSEMBLY.

CONFIDENTIAL

-- IT IS ALSO EXPECTED THAT THE COMMITTEE WILL DETERMINE THE TYPES OF ACTION TO BE TAKEN BY THE SSOD, I.E., GENERAL DECLARATIONS, SPECIFIC AGREEMENTS, PLANNED STUDIES, EXPERT COMMISSIONS, ETC.

-- (PARTICULARLY BECAUSE YOUR GOVERNMENT IS A MEMBER OF THE PREPARATORY COMMITTEE). THE US, AT THIS TIME, WOULD WELCOME YOUR VIEWS ON QUESTIONS OF AN ORGANIZATIONAL, OR PROCEDURAL NATURE, AND ANY OTHER ISSUES REGARDING AN SSOD THAT ARE OF CONCERN TO YOUR GOVERNMENT.

-- WE LOOK FORWARD TO WORKING WITH THE GOVERNMENT OF () (DURING THE VARIOUS MEETINGS OF THE PREPARATORY COMMITTEE AND) PRIOR TO AND DURING THE SPECIAL SESSION TO ACHIEVE THE MOST POSITIVE RESULT
CONFIDENTIAL

PAGE 10 STATE 026795

POSSIBLE.

VANCE

CONFIDENTIAL

PAGE 01 STATE 026795
ORIGIN IO-03

INFO OCT-01 ISO-00 /004 R

66011
DRAFTED BY:IO/UNP:DAMACUK:GDG

APPROVED BY:IO:BSWOPE

-----110632Z 003086 /12

R 110250Z FEB 77

FM SECSTATE WASHDC

INFO AMEMBASSY NICOSIA 0000

C O N F I D E N T I A L STATE 026795

FOLLOWING REPEAT STATE 26795 ACTION ALL NATO CAPITALS, USUN NEW YORK, NATO, CANBERRA, VIENNA, MADRID, STOCKHOLM, TEHRAN, TOKYO, KUALA LUMPUR, MANILA, CAIRO, MONROVIA, RABAT, KINSHASA, BUENOS AIRES, NASSAU, BRASILIA, BOGOTA, CARACAS, NEW DELHI, COLOMBO, BELGRADE, DACCA, BAGHDAD, KATHMANDU, ALGIERS, COTONOU, BJUMBURA, TRIPOLI, PORT LOUIS, LAGOS, KHARTOUM, TUNIS, LUSAKA, SOFIA, BERLIN, BUDAPEST, WARSAW, BUCHAREST, MOSCOW, PRAGUE, GEORGETOWN, MEXICO, PANAMA, LIMA, IAEA VIENNA, ADDIS ABABA, GENEVA DTD 05 FEB 77.

QTE: C O N F I D E N T I A L STATE 026795

E.O. 11652: N/A

TAGS: PFOR, UN, PARM

SUBJECT: UN SPECIAL SESSION ON DISARMAMENT

1. BEGIN SUMMARY: THE 31ST UNITED NATIONS GENERAL ASSEMBLY (UNGA) ADOPTED A RESOLUTION CALLING FOR A SPECIAL SESSION OF THE GENERAL ASSEMBLY DEVOTED TO DISARMAMENT (SSOD) TO BE HELD IN 1978; SSOD PREPARATORY CONFERENCES (PREPCONS) ARE SCHEDULED FOR MARCH, MAY AND SEPTEMBER, 1977. WE HAVE CONCLUDED THAT US INTERESTS WOULD BEST BE CONFIDENTIAL

PAGE 02 STATE 026795

SERVED TACTICALLY BY ADOPTING A POSITIVE POSTURE TOWARDS THE SSOD AND PLAN TO PARTICIPATE CONSTRUCTIVELY IN THE SSOD PREPCONS.

2. THIS MESSAGE (A) PROVIDES BACKGROUND INFORMATION ON THE SSOD AND (B) SOLICITS REPORTING FROM ADDRESSEES IN ORDER TO IDENTIFY THOSE ISSUES WHICH WE MIGHT WANT TO EXAMINE MORE CLOSELY PRIOR TO AND DURING THE UPCOMING SSOD PREPARATORY CONFERENCES.

3. WE BELIEVE THAT ACTION ADDRESSEES (EXCEPT INDIA, SRI LANKA, AND YUGOSLAVIA, SEE PARA 11 B AND C), WHICH INCLUDE THE NATO ALLIES, ARE LIKELY TO SHARE MANY OF OUR INTERESTS. WE WOULD ANTICIPATE A GREATER DIVERGENCE OF VIEWS ON DISARMAMENT ISSUES BETWEEN US AND MOST INFO

ADDRESSEES. AT THE DISCRETION OF EACH EMBASSY, ACTION ADDRESSEES MAY TAKE SOUNDINGS OF HOST GOVERNMENTS ON THEIR VIEWS REGARDING THE SSOD PREPCONS AND THE SSOD

ITSELF. WHILE NO APPROACH TO HOST GOVERNMENTS SHOULD BE MADE AT THIS TIME BY INFO ADDRESSEES, THE DEPARTMENT WOULD APPRECIATE POST'S ANALYSIS OF HOST COUNTRY OUTLOOK ON SSOD AND POSSIBLE MEANS OF DEALING WITH IT. END SUMMARY.

4. BACKGROUND: DISSATISFACTION WITH THE SLOW PROGRESS ON MULTILATERAL DISARMAMENT ISSUES AMONG MANY OF THE STATES NOT ALIGNED WITH THE US OR THE SOVIETS HAS RESULTED IN PRESSURES FOR GIVING GREATER MOMENTUM TO DISARMAMENT THROUGH A MEETING IN WHICH ALL STATES COULD PARTICIPATE. IN AUGUST, 1976, THE CONFERENCE OF HEADS OF STATES OF GOVERNMENTS OF NON-ALIGNED COUNTRIES, HELD IN COLOMBO, DISCUSSED THE ISSUE IN ITS POLITICAL DECLARATION AND ADOPTED A RESOLUTION CALLING ON THE UN TO CONVENE A SPECIAL SESSION OF THE GA TO REVIEW THE PROBLEM OF DISARMAMENT AND TO PROMOTE A PROGRAM OF CONFIDENTIAL

PAGE 03 STATE 026795

PRIORITIES AND MEASURES IN THE DISARMAMENT FIELD.

5. ON DECEMBER 14, 1976, THE 31ST UNGA ADOPTED BY CONSENSUS A RESOLUTION CALLING FOR A SPECIAL SESSION OF THE GENERAL ASSEMBLY DEVOTED TO DISARMAMENT TO BE HELD IN NEW YORK IN MAY-JUNE, 1978. THE RESOLUTION ESTABLISHED A PREPARATORY COMMITTEE (PREPCOM) WITH THE MANDATE OF EXAMINING ALL RELEVANT QUESTIONS RELATING TO THE SPECIAL SESSION. THE PREPCOM IS SCHEDULED TO MEET AT UN HEADQUARTERS, NEW YORK, MARCH 7-11, MAY 9-20, AND SEPTEMBER 6-9, 1977. MARCH CONFERENCE WILL BE ORGANIZATIONAL IN NATURE AND DEAL WITH PROCEDURAL ISSUES; MAY CONFERENCE WILL DEVELOP THE SSOD AGENDA; THE SEPTEMBER PREPARATORY CONFERENCE WILL PREPARE THE DRAFT OF SSOD RESOLUTION FOR PRESENTATION TO THE 32ND GENERAL ASSEMBLY.

6. MEMBER STATES HAVE BEEN ASKED TO SUBMIT COUNTRY VIEWS ON THE SSOD TO SYG WALDHEIM BY APRIL 15, 1977.

7. MEMBERS OF THE PREPCOM ARE:

- WESTERN EUROPEAN AND OTHERS: US, UK, FRANCE, AUSTRALIA, AUSTRIA, BELGIUM, CANADA, FRG, ITALY, NORWAY, SPAIN, SWEDEN, TURKEY;
- ASIAN: BANGLADESH, CYPRUS, INDIA, IRAN, IRAQ, JAPAN, MALAYSIA, NEPAL, PAKISTAN, PHILIPPINES, SRI LANKA;
- AFRICAN: ALGERIA, BENIN, BURUNDI, EGYPT, ETHIOPIA, LIBERIA, LIBYA, MAURITIUS, MOROCCO, NIGERIA, SUDAN, TUNISIA, ZAIRE, ZAMBIA;
- EAST EUROPEAN: (PROPOSED) BULGARIA, GDR, HUNGARY, POLAND, ROMANIA, USSR, YUGOSLAVIA, CZECHOSLOVAKIA;
- LATIN: ARGENTINA, BAHAMAS, BRAZIL, COLOMBIA, CUBA, GUYANA, MEXICO, PANAMA, PERU, VENEZUELA.

8. US ATTITUDE: IN THE PAST WE HAVE OPPOSED PROPOSALS FOR AN SSOD. WE WERE SKEPTICAL THAT AN SSOD COULD HAVE ANY MEANINGFUL RESULTS, ARGUING THAT IT WOULD INVITE CONFIDENTIAL

PAGE 04 STATE 026795

RHETORICAL POSTURING AND UNREALISTIC DISARMAMENT PROPOSALS, INTRUDE ON THE ACTIVITIES OF THE CCD, AND INJECT EXTRANEOUS COMPLICATIONS INTO NEGOTIATIONS SUCH AS MBFR AND SALT. WHILE THESE POTENTIAL DISADVANTAGES HAVE NOT DISAPPEARED, THE SITUATION CHANGED TACTICALLY WITH THE DECISION OF THE NON-ALIGNED HEADS OF STATE AT COLOMBO TO BRING ABOUT AN SSOD. THE LARGE BLOC OF VOTES WHICH THE NON-ALIGNED COMMANDS AT THE UN MADE AN SSOD UNSTOPPABLE. FACED WITH THIS SITUATION, WE CONCLUDED THAT US INTERESTS WOULD BEST BE SERVED TACTICALLY BY ADOPTING A POSITIVE POSTURE TOWARDS THE SSOD. AT A MINIMUM THIS WOULD ALLOW US, IN COOPERATION WITH ALLIES AND OTHERS WHO MAY SHARE OUR VIEWS ON SPECIFIC ISSUES, MORE EFFECTIVELY TO EMPLOY TACTICS--- IN THE PREPARATORY COMMITTEE AND SUBSEQUENTLY IN THE SSOD, DESIGNED TO AVOID CONFRONTATION AND ALLOW US TO INFLUENCE THE COURSE OF PROCEDURAL AND SUBSTANTIVE PREPARATIONS TO OUR ADVANTAGE. MOREOVER, A POSITIVE APPROACH WOULD ALLOW US, TOGETHER WITH OUR ALLIES, TO PURSUE AND SHAPE SPECIFIC INITIATIVES WHICH MIGHT DEVELOP THAT APPEARED LIKELY TO FURTHER OUR ARMS CONTROL OR OTHER OBJECTIVES.

9. OUR DELEGATION TO THE 31ST UNGA WAS THEREFORE INSTRUCTED TO JOIN IN THE CONSENSUS APPROVAL OF A RESOLUTION CALLING FOR THE CONVENING OF AN SSOD AND TO EXPLAIN THAT THE US PLANS TO PARTICIPATE CONSTRUCTIVELY IN THE CAREFUL PREPARATION WHICH WILL BE NEEDED TO BRING ABOUT A SUCCESSFUL SSOD.

10. GENERAL INSTRUCTIONS: A. ACTION ADDRESSEES SHOULD PLAN ON MAKING INFORMAL SOUNDINGS BASED ON THE GUIDANCE PROVIDED IN PARA 12 SUFFICIENTLY BEFORE FEB. 14 TO ALLOW REPORTING TO THE DEPARTMENT BY THAT DATE. WE ARE INTERESTED IN YOUR ASSESSMENT OF HOW THE HOST GOVERNMENT VIEWS ON THOSE ISSUES LIKELY TO ARISE DURING CONFIDENTIAL

PAGE 05 STATE 026795

THE PREPCONS. OUR MOST IMMEDIATE CONCERN INVOLVES THE MARCH 7-11 PREPCON WHICH WILL DEAL WITH ORGANIZATIONAL MATTERS. REPORTING SHOULD INCLUDE THE NAMES OF HEADS OF DELEGATIONS LIKELY TO BE ATTENDING PREPCON. EXCEPT WHERE DEEMED NECESSARY BY POSTS, OR WHEN INSTRUCTED OTHERWISE, PRECEDENCE OF REPORTING NEED NOT EXCEED PRIORITY LEVEL. WHERE REPORT IS OF CONSIDERABLE

LENGTH, POST MAY WANT TO POUCH DOCUMENT TO DEPARTMENT WITH SUMMARY OF REPORT SENT BY CABLE.

B. INFO ADDRESSEES SHOULD AT THIS TIME MAKE NO APPROACH TO HOST GOVERNMENTS ON THE SSOD. WE WOULD APPRECIATE, HOWEVER, POSTS' ANALYSIS OF HOST COUNTRY ATTITUDE TOWARD SSOD (SEE A ABOVE) AND POSSIBLE MEANS OF DEALING WITH IT.

11. SPECIAL INSTRUCTIONS:

A. FOR US MISSION NATO: WE SEEK FULL AND CLOSE CONSULTATIONS ON SSOD ACTIVITIES WITH OUR NATO ALLIES AND SELECTED COUNTRIES WHICH HAVE BEEN EXTENSIVELY ENGAGED IN OUR ARMS CONTROL EFFORTS IN THE PAST. SUCH CONSULTATIONS SHOULD HELP IN AVOIDING UNNECESSARY CONFRONTATION AND SHOULD PERMIT THE US, OUR ALLIES, AND THEIR FRIENDS TO INFLUENCE THE COURSE OF PROCEDURAL AND SUBSTANTIVE PREPARATIONS TO OUR MUTUAL ADVANTAGE. WHILE SUCH CONSULTATIONS COULD TAKE PLACE ON A BILATERAL AD HOC BASIS, WE BELIEVE THAT A MULTILATERAL MEETING OF NATO REPRESENTATIVES WOULD ALSO BE USEFUL IN COMING TO A BASIC UNDERSTANDING OF NATIONAL POSITIONS AND THE DEVELOPMENT OF A COMMON STRATEGY AND TACTICS. TOWARD THIS END, US MISSION NATO SHOULD ADDRESS QUESTION OF SSOD AT THE NEXT POLADS MEETING, DRAWING AS APPROPRIATE ON INFORMATION IN PARAS 4 THROUGH 9 AND ON GUIDANCE IN PARA 12, NOTING THAT WE WILL ALSO BE DISCUSSING SSOD BILATERALLY WITH PREP CON MEMBERS, BUT THAT WE BELIEVE SUBJECT IS OF IMPORTANCE TO ALLIES, AND URGING THAT DISCUSSIONS BE DEVELOPED IN FUTURE POLADS MEETINGS TO CONSIDER THE UPCOMING SSOD PREPCONS AND THE APRIL 15 COUNTRY VIEWS SUBMISSION.
CONFIDENTIAL

PAGE 06 STATE 026795

MISSION SHOULD NOTE THAT THE MOST IMMEDIATE QUESTION CONCERNS THE MARCH 7-11 SSOD PREPCON, WHICH WILL DEAL WITH ORGANIZATIONAL MATTERS SUCH AS CHAIRMANSHIP, VOTING, RULES OF PROCEDURE, FINANCIAL QUESTIONS, FORMATION OF SUBCOMMITTEES, AND THE ROLE OF OBSERVERS. MISSION SHOULD SEEK AGREEMENT ON EARLY DATE FOR POLADS DISCUSSIONS ON SSOD. WE WOULD ALSO APPRECIATE US NATO VIEWS ON HOLDING A SPECIAL MEETING OF DISARMAMENT EXPERTS VERY EARLY IN APRIL TO EXCHANGE VIEWS ON THE NATIONAL SUBMISSIONS TO THE UN SYG ON THE SSOD WHICH ARE DUE ON APRIL 15. WE WOULD NOT ENVISION SUCH A MEETING AS REPLACING THE REGULAR MEETING OF DISARMAMENT EXPERTS SCHEDULED FOR APRIL 21-22.

B. FOR BELGRADE: BEGIN FYI: WE BELIEVE GOY HAS PLAYED AND WILL CONTINUE TO PLAY AN IMPORTANT ROLE IN DEVELOPMENT OF SSOD. WE HAVE AN INTEREST IN WORKING CLOSELY WITH THE YUGOSLAVS IN VIEW OF BOTH THIS FACT AND IN VIEW OF ITS LEADING ROLE AMONG NON-ALIGNED. SINCE GOY MAY NOT SHARE US INTERESTS TO SAME DEGREE AS OTHER ACTION ADDRESSEES, HOWEVER, WE WISH TO AVOID COMMITTING USG TO SPECIAL CONSULTATIVE RELATIONSHIP WITH GOY

ON SSOD. END FYI. WITH THIS IN MIND, EMBASSY SHOULD APPROACH KRIVOKAPIC, REFERRING TO HIS OWN REQUEST FOR EARLY US-YUGOSLAV BILATERAL TALKS PREPARATORY TO SSOD (SEE BELGRADE 405), EXPRESSING OUR INTEREST IN WORKING CONSTRUCTIVELY AND POSITIVELY IN THE SSOD PROCESS. YOU MAY DRAW ON GUIDANCE IN PARA 12, ADDING THAT WE WISH TO WORK STEP-BY-STEP SO THAT EACH PHASE CAN BE SUCCESSFUL. YOU MAY NOTE IN THIS REGARD THAT WE WELCOMED YUGOSLAV EFFORTS AT THE LAST UNGA TO PRODUCE A BALANCED SSOD RESOLUTION WHICH WE WERE ABLE TO SUPPORT.

C. FOR NEW DELHI, COLOMBO: IN ADDITION TO YUGOSLAVIA, WE CONSIDER THAT THE HELPFUL EFFORTS OF OTHER KEY NON-ALIGNED COUNTRIES ARE NECESSARY TO ALLOW THE SSOD PROCESS TO DEVELOP IN A MANNER WHICH WILL BEST SERVE US INTERESTS. EMBASSY SHOULD THEREFORE APPROACH
CONFIDENTIAL

PAGE 07 STATE 026795

HOST GOVERNMENT TO STATE US RECOGNIZES AND APPRECIATES EFFORTS MADE BY NON-ALIGNED AT 31ST UNGA TO INTRODUCE MODERATE SSOD RESOLUTION WHICH COULD RECEIVE SUPPORT OF THE US. DRAWING ON GUIDANCE PARA 12, YOU SHOULD EXPRESS US INTEREST IN CONTINUING TO WORK CONSTRUCTIVELY AND POSITIVELY IN SSOD PROCESS, ADDING THAT WE WISH TO WORK STEP-BY-STEP SO THAT EACH PHASE CAN BE SUCCESSFUL. FYI. HOWEVER, SINCE HOST GOVERNMENT MAY NOT SHARE US INTERESTS TO SAME DEGREE AS OTHER ACTION ADDRESSEES. EMBASSY SHOULD AVOID COMMITTING US TO SPECIAL CONSULTATIVE RELATIONSHIP WITH HOST GOVERNMENT. END FYI.

12. GENERAL GUIDANCE FOR ACTION ADDRESSEES: DURING INFORMAL CONSULTATIONS WITH HOST GOVERNMENTS ON SSOD, POSTS MAY DRAW ON THE FOLLOWING POINTS AS APPROPRIATE, MODIFYING THEM TO SUIT THE SPECIFIC CIRCUMSTANCES:

-- WE SUPPORTED A CONSENSUS RESOLUTION LAST FALL CALLING FOR A SPECIAL SESSION OF THE GENERAL ASSEMBLY TO DISCUSS DISARMAMENT IN THE HOPE THAT, WITH ADEQUATE PREPARATION, IT COULD MAKE A REALISTIC AND CONSTRUCTIVE CONTRIBUTION TO THE BROADER OBJECTIVES OF ARMS CONTROL AND DISARMAMENT.

-- FIRST CONFERENCE OF THE RECENTLY CONSTITUTED PREPARATORY COMMITTEE TAKES PLACE MARCH 7-11. THAT MEETING WILL CONSIDER ORGANIZATIONAL AND PROCEDURAL QUESTIONS GERMANE TO THAT COMMITTEE AND THE SPECIAL SESSION.

-- PREPARATORY CONFERENCES WILL MEET ON AT LEAST TWO OTHER OCCASIONS THIS YEAR, MAY 9-20 AND SEPTEMBER 6-9, DURING WHICH TIME THE COMMITTEE WILL DEVELOP THE SSOD AGENDA AND DRAFT A RESOLUTION FOR PRESENTATION TO THE 32ND GENERAL ASSEMBLY.

CONFIDENTIAL

PAGE 08 STATE 026795

CONFIDENTIAL

-- IT IS ALSO EXPECTED THAT THE COMMITTEE WILL
DETERMINE THE TYPES OF ACTION TO BE TAKEN BY THE SSOD,
I.E., GENERAL DECLARATIONS, SPECIFIC AGREEMENTS, PLANNED
STUDIES, EXPERT COMMISSIONS, ETC.

-- (PARTICULARLY BECAUSE YOUR GOVERNMENT IS A MEMBER OF
THE PREPARATORY COMMITTEE). THE US, AT THIS TIME,
WOULD WELCOME YOUR VIEWS ON QUESTIONS OF AN ORGANIZA-
TIONAL, OR PROCEDURAL NATURE, AND ANY OTHER ISSUES
REGARDING AN SSOD THAT ARE OF CONCERN TO YOUR GOVERNMENT.

-- WE LOOK FORWARD TO WORKING WITH THE GOVERNMENT OF
() (DURING THE VARIOUS MEETINGS OF THE
PREPARATORY COMMITTEE AND) PRIOR TO AND DURING THE
SPECIAL SESSION TO ACHIEVE THE MOST POSITIVE RESULT
POSSIBLE.

VANCE

UNQUOTE VANCE

CONFIDENTIAL

PAGE 01 STATE 026795
ORIGIN IO-04

INFO OCT-01 ISO-00 /005 R

DRAFTED BY: IO/UNP:DAMACUK:GDG

APPROVED BY: IO/SA:MESWOPE

-----171015Z 075411 /13

R 170111Z FEB 77

FM SECSTATE WASHDC

TO AMEMBASSY OSLO

C O N F I D E N T I A L STATE 026795

C O R R E C T E D C O P Y (MRN 026795 VICE 036057)

FOLLOWING REPEAT STATE 026795 SENT ACTION ALL NATO CAPITALS
USUN NEW YORK NATO CANBERRA VIENNA MADRID STOCKHOLM TEHRAN
TOKYO KUALA LUMPUR MANILA CAIRO MONROVIA RABAT KINSHASA BUENOS
AIRES NASSAU BRASILIA BOGOTA CARACAS NEW DELHI COLOMBO
BELGRADE INFO DACCA BAGHDAD KATHMANDU ALGIERS COTONOU BUJUMBURA
TRIPOLI PORT LOUIS LAGOS KHARTOUM TUNIS LUSAKA SOFIA BERLIN BUDAPEST
WARSAW BUCHAREST MOSCOW PRAGUE GEORGETOWN MEXICO PANAMA LIMA

IAEA VIENNA ISLAMABAD ADDIS ABABA GENEVA NICOSIA 05 FEB 77

QUOTE C O N F I D E N T I A L STATE 026795

E.O. 11652: N/A

TAGS: PFOR, UN, PARM

SUBJECT: UN SPECIAL SESSION ON DISARMAMENT

1. BEGIN SUMMARY: THE 31ST UNITED NATIONS GENERAL ASSEMBLY (UNGA) ADOPTED A RESOLUTION CALLING FOR A SPECIAL SESSION OF THE GENERAL ASSEMBLY DEVOTED TO DISARMAMENT (SSOD) TO BE HELD IN 1978; SSOD PREPARATORY CONFERENCES (PREPCONS) ARE SCHEDULED FOR MARCH, MAY AND SEPTEMBER, CONFIDENTIAL

PAGE 02 STATE 026795

1977. WE HAVE CONCLUDED THAT US INTERESTS WOULD BEST BE SERVED TACTICALLY BY ADOPTING A POSITIVE POSTURE TOWARDS THE SSOD AND PLAN TO PARTICIPATE CONSTRUCTIVELY IN THE SSOD PREPCONS.

2. THIS MESSAGE (A) PROVIDES BACKGROUND INFORMATION ON THE SSOD AND (B) SOLICITS REPORTING FROM ADDRESSEES IN ORDER TO IDENTIFY THOSE ISSUES WHICH WE MIGHT WANT TO EXAMINE MORE CLOSELY PRIOR TO AND DURING THE UPCOMING SSOD PREPARATORY CONFERENCES.

3. WE BELIEVE THAT ACTION ADDRESSEES (EXCEPT INDIA, SRI LANKA, AND YUGOSLAVIA, SEE PARA 11 B AND C), WHICH INCLUDE THE NATO ALLIES, ARE LIKELY TO SHARE MANY OF OUR INTERESTS. WE WOULD ANTICIPATE A GREATER DIVERGENCE OF VIEWS ON DISARMAMENT ISSUES BETWEEN US AND MOST INFO

ADDRESSEES. AT THE DISCRETION OF EACH EMBASSY, ACTION ADDRESSEES MAY TAKE SOUNDINGS OF HOST GOVERNMENTS ON THEIR VIEWS REGARDING THE SSOD PREPCONS AND THE SSOD ITSELF. WHILE NO APPROACH TO HOST GOVERNMENTS SHOULD BE MADE AT THIS TIME BY INFO ADDRESSEES, THE DEPARTMENT WOULD APPRECIATE POST'S ANALYSIS OF HOST COUNTRY OUTLOOK ON SSOD AND POSSIBLE MEANS OF DEALING WITH IT. END SUMMARY.

4. BACKGROUND: DISSATISFACTION WITH THE SLOW PROGRESS ON MULTILATERAL DISARMAMENT ISSUES AMONG MANY OF THE STATES NOT ALIGNED WITH THE US OR THE SOVIETS HAS RESULTED IN PRESSURES FOR GIVING GREATER MOMENTUM TO DISARMAMENT THROUGH A MEETING IN WHICH ALL STATES COULD PARTICIPATE. IN AUGUST, 1976, THE CONFERENCE OF HEADS OF STATES OF GOVERNMENTS OF NON-ALIGNED COUNTRIES, HELD IN COLOMBO, DISCUSSED THE ISSUE IN ITS POLITICAL DECLARATION AND ADOPTED A RESOLUTION CALLING ON THE UN

TO CONVENE A SPECIAL SESSION OF THE GA TO REVIEW THE
CONFIDENTIAL

PAGE 03 STATE 026795

PROBLEM OF DISARMAMENT AND TO PROMOTE A PROGRAM OF
PRIORITIES AND MEASURES IN THE DISARMAMENT FIELD.

5. ON DECEMBER 14, 1976, THE 31ST UNGA ADOPTED BY
CONSENSUS A RESOLUTION CALLING FOR A SPECIAL SESSION
OF THE GENERAL ASSEMBLY DEVOTED TO DISARMAMENT TO BE
HELD IN NEW YORK IN MAY-JUNE, 1978. THE RESOLUTION
ESTABLISHED A PREPARATORY COMMITTEE (PREPCOM) WITH THE
MANDATE OF EXAMINING ALL RELEVANT QUESTIONS RELATING TO
THE SPECIAL SESSION. THE PREPCOM IS SCHEDULED TO MEET
AT UN HEADQUARTERS, NEW YORK, MARCH 7-11, MAY 9-20, AND
SEPTEMBER 6-9, 1977. MARCH CONFERENCE WILL BE ORGANI-
ZATIONAL IN NATURE AND DEAL WITH PROCEDURAL ISSUES; MAY
CONFERENCE WILL DEVELOP THE SSOD AGENDA; THE SEPTEMBER
PREPARATORY CONFERENCE WILL PREPARE THE DRAFT OF SSOD
RESOLUTION FOR PRESENTATION TO THE 32ND GENERAL ASSEMBLY.

6. MEMBER STATES HAVE BEEN ASKED TO SUBMIT COUNTRY
VIEWS ON THE SSOD TO SYG WALDHEIM BY APRIL 15, 1977.

7. MEMBERS OF THE PREPCOM ARE:

- WESTERN EUROPEAN AND OTHERS: US, UK, FRANCE, AUSTRALIA,
AUSTRIA, BELGIUM, CANADA, FRG, ITALY, NORWAY, SPAIN,
SWEDEN, TURKEY;
- ASIAN: BANGLADESH, CYPRUS, INDIA, IRAN, IRAQ, JAPAN,
MALAYSIA, NEPAL, PAKISTAN, PHILIPPINES, SRI LANKA;
- AFRICAN: ALGERIA, BENIN, BURUNDI, EGYPT, ETHIOPIA,
LIBERIA, LIBYA, MAURITIUS, MOROCCO, NIGERIA, SUDAN,
TUNISIA, ZAIRE, ZAMBIA;
- EAST EUROPEAN: (PROPOSED) BULGARIA, GDR, HUNGARY,
POLAND, ROMANIA, USSR, YUGOSLAVIA, CZECHOSLOVAKIA;
- LATIN: ARGENTINA, BAHAMAS, BRAZIL, COLOMBIA, CUBA,
GUYANA, MEXICO, PANAMA, PERU, VENEZUELA.

8. US ATTITUDE: IN THE PAST WE HAVE OPPOSED PROPOSALS
FOR AN SSOD. WE WERE SKEPTICAL THAT AN SSOD COULD HAVE
CONFIDENTIAL

PAGE 04 STATE 026795

ANY MEANINGFUL RESULTS, ARGUING THAT IT WOULD INVITE
RHETORICAL POSTURING AND UNREALISTIC DISARMAMENT
PROPOSALS, INTRUDE ON THE ACTIVITIES OF THE CCD, AND
INJECT EXTRANEIOUS COMPLICATIONS INTO NEGOTIATIONS
SUCH AS MBFR AND SALT. WHILE THESE POTENTIAL DISAD-
VANTAGES HAVE NOT DISAPPEARED, THE SITUATION CHANGED
TACTICALLY WITH THE DECISION OF THE NON-ALIGNED HEADS
OF STATE AT COLOMBO TO BRING ABOUT AN SSOD. THE LARGE
BLOC OF VOTES WHICH THE NON-ALIGNED COMMANDS AT THE

UN MADE AN SSOD UNSTOPPABLE. FACED WITH THIS SITUATION, WE CONCLUDED THAT US INTERESTS WOULD BEST BE SERVED TACTICALLY BY ADOPTING A POSITIVE POSTURE TOWARDS THE SSOD. AT A MINIMUM THIS WOULD ALLOW US, IN COOPERATION WITH ALLIES AND OTHERS WHO MAY SHARE OUR VIEWS ON SPECIFIC ISSUES, MORE EFFECTIVELY TO EMPLOY TACTICS--- IN THE PREPARATORY COMMITTEE AND SUBSEQUENTLY IN THE SSOD, DESIGNED TO AVOID CONFRONTATION AND ALLOW US TO INFLUENCE THE COURSE OF PROCEDURAL AND SUBSTANTIVE PREPARATIONS TO OUR ADVANTAGE. MOREOVER, A POSITIVE APPROACH WOULD ALLOW US, TOGETHER WITH OUR ALLIES, TO PURSUE AND SHAPE SPECIFIC INITIATIVES WHICH MIGHT DEVELOP THAT APPEARED LIKELY TO FURTHER OUR ARMS CONTROL OR OTHER OBJECTIVES.

9. OUR DELEGATION TO THE 31ST UNGA WAS THEREFORE INSTRUCTED TO JOIN IN THE CONSENSUS APPROVAL OF A RESOLUTION CALLING FOR THE CONVENING OF AN SSOD AND TO EXPLAIN THAT THE US PLANS TO PARTICIPATE CONSTRUCTIVELY IN THE CAREFUL PREPARATION WHICH WILL BE NEEDED TO BRING ABOUT A SUCCESSFUL SSOD.

10. GENERAL INSTRUCTIONS: A. ACTION ADDRESSEES SHOULD PLAN ON MAKING INFORMAL SOUNDINGS BASED ON THE GUIDANCE PROVIDED IN PARA 12 SUFFICIENTLY BEFORE FEB. 14 TO ALLOW REPORTING TO THE DEPARTMENT BY THAT DATE. WE ARE INTERESTED IN YOUR ASSESSMENT OF HOW THE HOST

CONFIDENTIAL

PAGE 05 STATE 026795

GOVERNMENT VIEWS ON THOSE ISSUES LIKELY TO ARISE DURING THE PREPCONS. OUR MOST IMMEDIATE CONCERN INVOLVES THE MARCH 7-11 PREPCON WHICH WILL DEAL WITH ORGANIZATIONAL MATTERS. REPORTING SHOULD INCLUDE THE NAMES OF HEADS OF DELEGATIONS LIKELY TO BE ATTENDING PREPCON. EXCEPT WHERE DEEMED NECESSARY BY POSTS, OR WHEN INSTRUCTED OTHERWISE, PRECEDENCE OF REPORTING NEED NOT EXCEED PRIORITY LEVEL. WHERE REPORT IS OF CONSIDERABLE LENGTH, POST MAY WANT TO POUCH DOCUMENT TO DEPARTMENT WITH SUMMARY OF REPORT SENT BY CABLE.

B. INFO ADDRESSEES SHOULD AT THIS TIME MAKE NO APPROACH TO HOST GOVERNMENTS ON THE SSOD. WE WOULD APPRECIATE, HOWEVER, POSTS' ANALYSIS OF HOST COUNTRY ATTITUDE TOWARD SSOD (SEE A ABOVE) AND POSSIBLE MEANS OF DEALING WITH IT.

11. SPECIAL INSTRUCTIONS:

A. FOR US MISSION NATO: WE SEEK FULL AND CLOSE CONSULTATIONS ON SSOD ACTIVITIES WITH OUR NATO ALLIES AND SELECTED COUNTRIES WHICH HAVE BEEN EXTENSIVELY ENGAGED IN OUR ARMS CONTROL EFFORTS IN THE PAST. SUCH CONSULTATIONS SHOULD HELP IN AVOIDING UNNECESSARY CONFRONTATION AND SHOULD PERMIT THE US, OUR ALLIES, AND THEIR FRIENDS TO INFLUENCE THE COURSE OF PROCEDURAL AND

SUBSTANTIVE PREPARATIONS TO OUR MUTUAL ADVANTAGE. WHILE SUCH CONSULTATIONS COULD TAKE PLACE ON A BILATERAL AD HOC BASIS, WE BELIEVE THAT A MULTILATERAL MEETING OF NATO REPRESENTATIVES WOULD ALSO BE USEFUL IN COMING TO A BASIC UNDERSTANDING OF NATIONAL POSITIONS AND THE DEVELOPMENT OF A COMMON STRATEGY AND TACTICS. TOWARD THIS END, US MISSION NATO SHOULD ADDRESS QUESTION OF SSOD AT THE NEXT POLADS MEETING, DRAWING AS APPROPRIATE ON INFORMATION IN PARAS 4 THROUGH 9 AND ON GUIDANCE IN PARA 12, NOTING THAT WE WILL ALSO BE DISCUSSING SSOD BILATERALLY WITH PREP CON MEMBERS, BUT THAT WE BELIEVE SUBJECT IS OF IMPORTANCE TO ALLIES, AND URGING THAT DISCUSSIONS BE DEVELOPED IN FUTURE POLADS MEETINGS TO CONSIDER THE UPCOMING SSOD
CONFIDENTIAL

PAGE 06 STATE 026795

PREPCONS AND THE APRIL 15 COUNTRY VIEWS SUBMISSION. MISSION SHOULD NOTE THAT THE MOST IMMEDIATE QUESTION CONCERNS THE MARCH 7-11 SSOD PREPCON, WHICH WILL DEAL WITH ORGANIZATIONAL MATTERS SUCH AS CHAIRMANSHIP, VOTING, RULES OF PROCEDURE, FINANCIAL QUESTIONS, FORMATION OF SUBCOMMITTEES, AND THE ROLE OF OBSERVERS. MISSION SHOULD SEEK AGREEMENT ON EARLY DATE FOR POLADS DISCUSSIONS ON SSOD. WE WOULD ALSO APPRECIATE US NATO VIEWS ON HOLDING A SPECIAL MEETING OF DISARMAMENT EXPERTS VERY EARLY IN APRIL TO EXCHANGE VIEWS ON THE NATIONAL SUBMISSIONS TO THE UN SYG ON THE SSOD WHICH ARE DUE ON APRIL 15. WE WOULD NOT ENVISION SUCH A MEETING AS REPLACING THE REGULAR MEETING OF DISARMAMENT EXPERTS SCHEDULED FOR APRIL 21-22.

B. FOR BELGRADE: BEGIN FYI: WE BELIEVE GOY HAS PLAYED AND WILL CONTINUE TO PLAY AN IMPORTANT ROLE IN DEVELOPMENT OF SSOD. WE HAVE AN INTEREST IN WORKING CLOSELY WITH THE YUGOSLAVS IN VIEW OF BOTH THIS FACT AND IN VIEW OF ITS LEADING ROLE AMONG NON-ALIGNED. SINCE GOY MAY NOT SHARE US INTERESTS TO SAME DEGREE AS OTHER ACTION ADDRESSEES, HOWEVER, WE WISH TO AVOID COMMITTING USG TO SPECIAL CONSULTATIVE RELATIONSHIP WITH GOY ON SSOD. END FYI. WITH THIS IN MIND, EMBASSY SHOULD APPROACH KRIVOKAPIC, REFERRING TO HIS OWN REQUEST FOR EARLY US-YUGOSLAV BILATERAL TALKS PREPARATORY TO SSOD (SEE BELGRADE 405), EXPRESSING OUR INTEREST IN WORKING CONSTRUCTIVELY AND POSITIVELY IN THE SSOD PROCESS. YOU MAY DRAW ON GUIDANCE IN PARA 12, ADDING THAT WE WISH TO WORK STEP-BY-STEP SO THAT EACH PHASE CAN BE SUCCESSFUL. YOU MAY NOTE IN THIS REGARD THAT WE WELCOMED YUGOSLAV EFFORTS AT THE LAST UNGA TO PRODUCE A BALANCED SSOD RESOLUTION WHICH WE WERE ABLE TO SUPPORT.

C. FOR NEW DELHI, COLOMBO: IN ADDITION TO YUGOSLAVIA, WE CONSIDER THAT THE HELPFUL EFFORTS OF OTHER KEY NON-ALIGNED COUNTRIES ARE NECESSARY TO ALLOW THE SSOD PROCESS TO DEVELOP IN A MANNER WHICH WILL BEST
CONFIDENTIAL

PAGE 07 STATE 026795

SERVE US INTERESTS. EMBASSY SHOULD THEREFORE APPROACH HOST GOVERNMENT TO STATE US RECOGNIZES AND APPRECIATES EFFORTS MADE BY NON-ALIGNED AT 31ST UNGA TO INTRODUCE MODERATE SSOD RESOLUTION WHICH COULD RECEIVE SUPPORT OF THE US. DRAWING ON GUIDANCE PARA 12, YOU SHOULD EXPRESS US INTEREST IN CONTINUING TO WORK CONSTRUCTIVELY AND POSITIVELY IN SSOD PROCESS, ADDING THAT WE WISH TO WORK STEP-BY-STEP SO THAT EACH PHASE CAN BE SUCCESSFUL. FYI. HOWEVER, SINCE HOST GOVERNMENT MAY NOT SHARE US INTERESTS TO SAME DEGREE AS OTHER ACTION ADDRESSEES. EMBASSY SHOULD AVOID COMMITTING US TO SPECIAL CONSULTATIVE RELATIONSHIP WITH HOST GOVERNMENT. END FYI.

12. GENERAL GUIDANCE FOR ACTION ADDRESSEES: DURING INFORMAL CONSULTATIONS WITH HOST GOVERNMENTS ON SSOD, POSTS MAY DRAW ON THE FOLLOWING POINTS AS APPROPRIATE, MODIFYING THEM TO SUIT THE SPECIFIC CIRCUMSTANCES:

-- WE SUPPORTED A CONSENSUS RESOLUTION LAST FALL CALLING FOR A SPECIAL SESSION OF THE GENERAL ASSEMBLY TO DISCUSS DISARMAMENT IN THE HOPE THAT, WITH ADEQUATE PREPARATION, IT COULD MAKE A REALISTIC AND CONSTRUCTIVE CONTRIBUTION TO THE BROADER OBJECTIVES OF ARMS CONTROL AND DISARMAMENT.

-- FIRST CONFERENCE OF THE RECENTLY CONSTITUTED PREPARATORY COMMITTEE TAKES PLACE MARCH 7-11. THAT MEETING WILL CONSIDER ORGANIZATIONAL AND PROCEDURAL QUESTIONS GERMANE TO THAT COMMITTEE AND THE SPECIAL SESSION.

-- PREPARATORY CONFERENCES WILL MEET ON AT LEAST TWO OTHER OCCASIONS THIS YEAR, MAY 9-20 AND SEPTEMBER 6-9, DURING WHICH TIME THE COMMITTEE WILL DEVELOP THE SSOD AGENDA AND DRAFT A RESOLUTION FOR PRESENTATION TO THE 32ND GENERAL ASSEMBLY.
CONFIDENTIAL

PAGE 08 STATE 026795

CONFIDENTIAL

-- IT IS ALSO EXPECTED THAT THE COMMITTEE WILL DETERMINE THE TYPES OF ACTION TO BE TAKEN BY THE SSOD, I.E., GENERAL DECLARATIONS, SPECIFIC AGREEMENTS, PLANNED STUDIES, EXPERT COMMISSIONS, ETC.

-- (PARTICULARLY BECAUSE YOUR GOVERNMENT IS A MEMBER OF THE PREPARATORY COMMITTEE). THE US, AT THIS TIME, WOULD WELCOME YOUR VIEWS ON QUESTIONS OF AN ORGANIZATIONAL, OR PROCEDURAL NATURE, AND ANY OTHER ISSUES

REGARDING AN SSOD THAT ARE OF CONCERN TO YOUR GOVERNMENT.

-- WE LOOK FORWARD TO WORKING WITH THE GOVERNMENT OF
() (DURING THE VARIOUS MEETINGS OF THE
PREPARATORY COMMITTEE AND) PRIOR TO AND DURING THE
SPECIAL SESSION TO ACHIEVE THE MOST POSITIVE RESULT
POSSIBLE.

VANCE UNQUOTE HARTMAN

CONFIDENTIAL

PAGE 01 STATE 026795
ORIGIN EUR-02

INFO OCT-01 ISO-00 IO-02 /005 R

66011

DRAFTED BY: EUR/NE:CWSCHALLER:NLS
APPROVED BY: EUR/NE: JJCROWLEY, JR.
IO:DMACUK

-----031432 002153 /42

R 030040Z MAR 77

FM SECSTATE WASHDC
TO AMEMBASSY DUBLIN

C O N F I D E N T I A L STATE 026795

FOLLOWING TEL SENT ACTION OSLO FROM STATE FEB 17:

QUOTE C O N F I D E N T I A L STATE 026795

FOLLOWING REPEAT STATE 026795 SENT ACTION ALL NATO CAPITALS
USUN NEW YORK NATO CANBERRA VIENNA MADRID STOCKHOLM TEHRAN
TOKYO KUALA LUMPUR MANILA CAIRO MONROVIA RABAT KINSHASA BUENOS
AIRES NASSAU BRASILIA BOGOTA CARACAS NEW DELHI COLOMBO
BELGRADE INFO DACCA BAGHDAD KATHMANDU ALGIERS COTONOU BUJUMBURA
TRIPOLI PORT LOUIS LAGOS KHARTOUM TUNIS LUSAKA SOFIA BERLIN BUDAPEST
WARSAW BUCHAREST MOSCOW PRAGUE GEORGETOWN MEXICO PANAMA LIMA
IAEA VIENNA ISLAMABAD ADDIS ABABA GENEVA NICOSIA 05 FEB 77

QUOTE C O N F I D E N T I A L STATE 026795

E.O. 11652: N/A

TAGS: PFOR, UN, PARM

SUBJECT: UN SPECIAL SESSION ON DISARMAMENT

1. BEGIN SUMMARY: THE 31ST UNITED NATIONS GENERAL
CONFIDENTIAL

PAGE 02 STATE 026795

ASSEMBLY (UNGA) ADOPTED A RESOLUTION CALLING FOR A SPECIAL SESSION OF THE GENERAL ASSEMBLY DEVOTED TO DISARMAMENT (SSOD) TO BE HELD IN 1978; SSOD PREPARATORY CONFERENCES (PREPCONS) ARE SCHEDULED FOR MARCH, MAY AND SEPTEMBER, 1977. WE HAVE CONCLUDED THAT US INTERESTS WOULD BEST BE SERVED TACTICALLY BY ADOPTING A POSITIVE POSTURE TOWARDS THE SSOD AND PLAN TO PARTICIPATE CONSTRUCTIVELY IN THE SSOD PREPCONS.

2. THIS MESSAGE (A) PROVIDES BACKGROUND INFORMATION ON THE SSOD AND (B) SOLICITS REPORTING FROM ADDRESSEES IN ORDER TO IDENTIFY THOSE ISSUES WHICH WE MIGHT WANT TO EXAMINE MORE CLOSELY PRIOR TO AND DURING THE UPCOMING SSOD PREPARATORY CONFERENCES.

3. WE BELIEVE THAT ACTION ADDRESSEES (EXCEPT INDIA, SRI LANKA, AND YUGOSLAVIA, SEE PARA 11 B AND C), WHICH INCLUDE THE NATO ALLIES, ARE LIKELY TO SHARE MANY OF OUR INTERESTS. WE WOULD ANTICIPATE A GREATER DIVERGENCE OF VIEWS ON DISARMAMENT ISSUES BETWEEN US AND MOST INFO

ADDRESSEES. AT THE DISCRETION OF EACH EMBASSY, ACTION ADDRESSEES MAY TAKE SOUNDINGS OF HOST GOVERNMENTS ON THEIR VIEWS REGARDING THE SSOD PREPCONS AND THE SSOD ITSELF. WHILE NO APPROACH TO HOST GOVERNMENTS SHOULD BE MADE AT THIS TIME BY INFO ADDRESSEES, THE DEPARTMENT WOULD APPRECIATE POST'S ANALYSIS OF HOST COUNTRY OUTLOOK ON SSOD AND POSSIBLE MEANS OF DEALING WITH IT. END SUMMARY.

4. BACKGROUND: DISSATISFACTION WITH THE SLOW PROGRESS ON MULTILATERAL DISARMAMENT ISSUES AMONG MANY OF THE STATES NOT ALIGNED WITH THE US OR THE SOVIETS HAS RESULTED IN PRESSURES FOR GIVING GREATER MOMENTUM TO DISARMAMENT THROUGH A MEETING IN WHICH ALL STATES COULD PARTICIPATE. IN AUGUST, 1976, THE CONFERENCE OF HEADS
CONFIDENTIAL

PAGE 03 STATE 026795

OF STATES OF GOVERNMENTS OF NON-ALIGNED COUNTRIES, HELD IN COLOMBO, DISCUSSED THE ISSUE IN ITS POLITICAL DECLARATION AND ADOPTED A RESOLUTION CALLING ON THE UN TO CONVENE A SPECIAL SESSION OF THE GA TO REVIEW THE PROBLEM OF DISARMAMENT AND TO PROMOTE A PROGRAM OF PRIORITIES AND MEASURES IN THE DISARMAMENT FIELD.

5. ON DECEMBER 14, 1976, THE 31ST UNGA ADOPTED BY CONSENSUS A RESOLUTION CALLING FOR A SPECIAL SESSION OF THE GENERAL ASSEMBLY DEVOTED TO DISARMAMENT TO BE HELD IN NEW YORK IN MAY-JUNE, 1978. THE RESOLUTION ESTABLISHED A PREPARATORY COMMITTEE (PREPCOM) WITH THE MANDATE OF EXAMINING ALL RELEVANT QUESTIONS RELATING TO

THE SPECIAL SESSION. THE PREPCOM IS SCHEDULED TO MEET AT UN HEADQUARTERS, NEW YORK, MARCH 7-11, MAY 9-20, AND SEPTEMBER 6-9, 1977. MARCH CONFERENCE WILL BE ORGANIZATIONAL IN NATURE AND DEAL WITH PROCEDURAL ISSUES; MAY CONFERENCE WILL DEVELOP THE SSOD AGENDA; THE SEPTEMBER PREPARATORY CONFERENCE WILL PREPARE THE DRAFT OF SSOD RESOLUTION FOR PRESENTATION TO THE 32ND GENERAL ASSEMBLY.

6. MEMBER STATES HAVE BEEN ASKED TO SUBMIT COUNTRY VIEWS ON THE SSOD TO SYG WALDHEIM BY APRIL 15, 1977.

7. MEMBERS OF THE PREPCOM ARE:

- WESTERN EUROPEAN AND OTHERS: US, UK, FRANCE, AUSTRALIA, AUSTRIA, BELGIUM, CANADA, FRG, ITALY, NORWAY, SPAIN, SWEDEN, TURKEY;
- ASIAN: BANGLADESH, CYPRUS, INDIA, IRAN, IRAQ, JAPAN, MALAYSIA, NEPAL, PAKISTAN, PHILIPPINES, SRI LANKA;
- AFRICAN: ALGERIA, BENIN, BURUNDI, EGYPT, ETHIOPIA, LIBERIA, LIBYA, MAURITIUS, MOROCCO, NIGERIA, SUDAN, TUNISIA, ZAIRE, ZAMBIA;
- EAST EUROPEAN: (PROPOSED) BULGARIA, GDR, HUNGARY, POLAND, ROMANIA, USSR, YUGOSLAVIA, CZECHOSLOVAKIA;
- LATIN: ARGENTINA, BAHAMAS, BRAZIL, COLOMBIA, CUBA,

CONFIDENTIAL

PAGE 04 STATE 026795

GUYANA, MEXICO, PANAMA, PERU, VENEZUELA.

8. US ATTITUDE: IN THE PAST WE HAVE OPPOSED PROPOSALS FOR AN SSOD. WE WERE SKEPTICAL THAT AN SSOD COULD HAVE ANY MEANINGFUL RESULTS, ARGUING THAT IT WOULD INVITE RHETORICAL POSTURING AND UNREALISTIC DISARMAMENT PROPOSALS, INTRUDE ON THE ACTIVITIES OF THE CCD, AND INJECT EXTRANEOUS COMPLICATIONS INTO NEGOTIATIONS SUCH AS MBFR AND SALT. WHILE THESE POTENTIAL DISADVANTAGES HAVE NOT DISAPPEARED, THE SITUATION CHANGED TACTICALLY WITH THE DECISION OF THE NON-ALIGNED HEADS OF STATE AT COLOMBO TO BRING ABOUT AN SSOD. THE LARGE BLOC OF VOTES WHICH THE NON-ALIGNED COMMANDS AT THE UN MADE AN SSOD UNSTOPPABLE. FACED WITH THIS SITUATION, WE CONCLUDED THAT US INTERESTS WOULD BEST BE SERVED TACTICALLY BY ADOPTING A POSITIVE POSTURE TOWARDS THE SSOD. AT A MINIMUM THIS WOULD ALLOW US, IN COOPERATION WITH ALLIES AND OTHERS WHO MAY SHARE OUR VIEWS ON SPECIFIC ISSUES, MORE EFFECTIVELY TO EMPLOY TACTICS--- IN THE PREPARATORY COMMITTEE AND SUBSEQUENTLY IN THE SSOD, DESIGNED TO AVOID CONFRONTATION AND ALLOW US TO INFLUENCE THE COURSE OF PROCEDURAL AND SUBSTANTIVE PREPARATIONS TO OUR ADVANTAGE. MOREOVER, A POSITIVE APPROACH WOULD ALLOW US, TOGETHER WITH OUR ALLIES, TO PURSUE AND SHAPE SPECIFIC INITIATIVES WHICH MIGHT DEVELOP THAT APPEARED LIKELY TO FURTHER OUR ARMS CONTROL OR OTHER OBJECTIVES.

9. OUR DELEGATION TO THE 31ST UNGA WAS THEREFORE INSTRUCTED TO JOIN IN THE CONSENSUS APPROVAL OF A RESOLUTION CALLING FOR THE CONVENING OF AN SSOD AND TO EXPLAIN THAT THE US PLANS TO PARTICIPATE CONSTRUCTIVELY IN THE CAREFUL PREPARATION WHICH WILL BE NEEDED TO BRING ABOUT A SUCCESSFUL SSOD.

10. GENERAL INSTRUCTIONS: A. ACTION ADDRESSEES
CONFIDENTIAL

PAGE 05 STATE 026795

SHOULD PLAN ON MAKING INFORMAL SOUNDINGS BASED ON THE GUIDANCE PROVIDED IN PARA 12 SUFFICIENTLY BEFORE FEB. 14 TO ALLOW REPORTING TO THE DEPARTMENT BY THAT DATE. WE ARE INTERESTED IN YOUR ASSESSMENT OF HOW THE HOST GOVERNMENT VIEWS ON THOSE ISSUES LIKELY TO ARISE DURING THE PREPCONS. OUR MOST IMMEDIATE CONCERN INVOLVES THE MARCH 7-11 PREPCON WHICH WILL DEAL WITH ORGANIZATIONAL MATTERS. REPORTING SHOULD INCLUDE THE NAMES OF HEADS OF DELEGATIONS LIKELY TO BE ATTENDING PREPCON. EXCEPT WHERE DEEMED NECESSARY BY POSTS, OR WHEN INSTRUCTED OTHERWISE, PRECEDENCE OF REPORTING NEED NOT EXCEED PRIORITY LEVEL. WHERE REPORT IS OF CONSIDERABLE LENGTH, POST MAY WANT TO POUCH DOCUMENT TO DEPARTMENT WITH SUMMARY OF REPORT SENT BY CABLE.

B. INFO ADDRESSEES SHOULD AT THIS TIME MAKE NO APPROACH TO HOST GOVERNMENTS ON THE SSOD. WE WOULD APPRECIATE, HOWEVER, POSTS' ANALYSIS OF HOST COUNTRY ATTITUDE TOWARD SSOD (SEE A ABOVE) AND POSSIBLE MEANS OF DEALING WITH IT.

11. SPECIAL INSTRUCTIONS:

A. FOR US MISSION NATO: WE SEEK FULL AND CLOSE CONSULTATIONS ON SSOD ACTIVITIES WITH OUR NATO ALLIES AND SELECTED COUNTRIES WHICH HAVE BEEN EXTENSIVELY ENGAGED IN OUR ARMS CONTROL EFFORTS IN THE PAST. SUCH CONSULTATIONS SHOULD HELP IN AVOIDING UNNECESSARY CONFRONTATION AND SHOULD PERMIT THE US, OUR ALLIES, AND THEIR FRIENDS TO INFLUENCE THE COURSE OF PROCEDURAL AND SUBSTANTIVE PREPARATIONS TO OUR MUTUAL ADVANTAGE. WHILE SUCH CONSULTATIONS COULD TAKE PLACE ON A BILATERAL AD HOC BASIS, WE BELIEVE THAT A MULTILATERAL MEETING OF NATO REPRESENTATIVES WOULD ALSO BE USEFUL IN COMING TO A BASIC UNDERSTANDING OF NATIONAL POSITIONS AND THE DEVELOPMENT OF A COMMON STRATEGY AND TACTICS. TOWARD THIS END, US MISSION NATO SHOULD ADDRESS QUESTION OF SSOD AT THE NEXT POLADS MEETING, DRAWING AS APPROPRIATE ON INFORMATION IN PARAS 4 THROUGH 9 AND ON GUIDANCE IN PARA 12, NOTING

CONFIDENTIAL

PAGE 06 STATE 026795

THAT WE WILL ALSO BE DISCUSSING SSOD BILATERALLY WITH PREP

CON MEMBERS, BUT THAT WE BELIEVE SUBJECT IS OF IMPORTANCE TO ALLIES, AND URGING THAT DISCUSSIONS BE DEVELOPED IN FUTURE POLADS MEETINGS TO CONSIDER THE UPCOMING SSOD PREPCONS AND THE APRIL 15 COUNTRY VIEWS SUBMISSION. MISSION SHOULD NOTE THAT THE MOST IMMEDIATE QUESTION CONCERNS THE MARCH 7-11 SSOD PREPCON, WHICH WILL DEAL WITH ORGANIZATIONAL MATTERS SUCH AS CHAIRMANSHIP, VOTING, RULES OF PROCEDURE, FINANCIAL QUESTIONS, FORMATION OF SUBCOMMITTEES, AND THE ROLE OF OBSERVERS. MISSION SHOULD SEEK AGREEMENT ON EARLY DATE FOR POLADS DISCUSSIONS ON SSOD. WE WOULD ALSO APPRECIATE US NATO VIEWS ON HOLDING A SPECIAL MEETING OF DISARMAMENT EXPERTS VERY EARLY IN APRIL TO EXCHANGE VIEWS ON THE NATIONAL SUBMISSIONS TO THE UN SYG ON THE SSOD WHICH ARE DUE ON APRIL 15. WE WOULD NOT ENVISION SUCH A MEETING AS REPLACING THE REGULAR MEETING OF DISARMAMENT EXPERTS SCHEDULED FOR APRIL 21-22.

B. FOR BELGRADE: BEGIN FYI: WE BELIEVE GOY HAS PLAYED AND WILL CONTINUE TO PLAY AN IMPORTANT ROLE IN DEVELOPMENT OF SSOD. WE HAVE AN INTEREST IN WORKING CLOSELY WITH THE YUGOSLAVS IN VIEW OF BOTH THIS FACT AND IN VIEW OF ITS LEADING ROLE AMONG NON-ALIGNED. SINCE GOY MAY NOT SHARE US INTERESTS TO SAME DEGREE AS OTHER ACTION ADDRESSEES, HOWEVER, WE WISH TO AVOID COMMITTING USG TO SPECIAL CONSULTATIVE RELATIONSHIP WITH GOY ON SSOD. END FYI. WITH THIS IN MIND, EMBASSY SHOULD APPROACH KRIVOKAPIC, REFERRING TO HIS OWN REQUEST FOR EARLY US-YUGOSLAV BILATERAL TALKS PREPARATORY TO SSOD (SEE BELGRADE 405), EXPRESSING OUR INTEREST IN WORKING CONSTRUCTIVELY AND POSITIVELY IN THE SSOD PROCESS. YOU MAY DRAW ON GUIDANCE IN PARA 12, ADDING THAT WE WISH TO WORK STEP-BY-STEP SO THAT EACH PHASE CAN BE SUCCESSFUL. YOU MAY NOTE IN THIS REGARD THAT WE WELCOMED YUGOSLAV EFFORTS AT THE LAST UNGA TO PRODUCE A BALANCED SSOD RESOLUTION WHICH WE WERE ABLE TO SUPPORT.

CONFIDENTIAL

PAGE 07 STATE 026795

C. FOR NEW DELHI, COLOMBO: IN ADDITION TO YUGOSLAVIA, WE CONSIDER THAT THE HELPFUL EFFORTS OF OTHER KEY NON-ALIGNED COUNTRIES ARE NECESSARY TO ALLOW THE SSOD PROCESS TO DEVELOP IN A MANNER WHICH WILL BEST SERVE US INTERESTS. EMBASSY SHOULD THEREFORE APPROACH HOST GOVERNMENT TO STATE US RECOGNIZES AND APPRECIATES EFFORTS MADE BY NON-ALIGNED AT 31ST UNGA TO INTRODUCE MODERATE SSOD RESOLUTION WHICH COULD RECEIVE SUPPORT OF THE US. DRAWING ON GUIDANCE PARA 12, YOU SHOULD EXPRESS US INTEREST IN CONTINUING TO WORK CONSTRUCTIVELY AND POSITIVELY IN SSOD PROCESS, ADDING THAT WE WISH TO WORK STEP-BY-STEP SO THAT EACH PHASE CAN BE SUCCESSFUL. FYI. HOWEVER, SINCE HOST GOVERNMENT MAY NOT SHARE US INTERESTS TO SAME DEGREE AS OTHER ACTION ADDRESSEES. EMBASSY SHOULD AVOID COMMITTING US TO SPECIAL CON-

SULTATIVE RELATIONSHIP WITH HOST GOVERNMENT. END FYI.

12. GENERAL GUIDANCE FOR ACTION ADDRESSEES: DURING INFORMAL CONSULTATIONS WITH HOST GOVERNMENTS ON SSOD, POSTS MAY DRAW ON THE FOLLOWING POINTS AS APPROPRIATE, MODIFYING THEM TO SUIT THE SPECIFIC CIRCUMSTANCES:

-- WE SUPPORTED A CONSENSUS RESOLUTION LAST FALL CALLING FOR A SPECIAL SESSION OF THE GENERAL ASSEMBLY TO DISCUSS DISARMAMENT IN THE HOPE THAT, WITH ADEQUATE PREPARATION, IT COULD MAKE A REALISTIC AND CONSTRUCTIVE CONTRIBUTION TO THE BROADER OBJECTIVES OF ARMS CONTROL AND DISARMAMENT.

-- FIRST CONFERENCE OF THE RECENTLY CONSTITUTED PREPARATORY COMMITTEE TAKES PLACE MARCH 7-11. THAT MEETING WILL CONSIDER ORGANIZATIONAL AND PROCEDURAL QUESTIONS GERMANE TO THAT COMMITTEE AND THE SPECIAL SESSION.

-- PREPARATORY CONFERENCES WILL MEET ON AT
CONFIDENTIAL

PAGE 08 STATE 026795

LEAST TWO OTHER OCCASIONS THIS YEAR, MAY 9-20 AND SEPTEMBER 6-9, DURING WHICH TIME THE COMMITTEE WILL DEVELOP THE SSOD AGENDA AND DRAFT A RESOLUTION FOR PRESENTATION TO THE 32ND GENERAL ASSEMBLY.

CONFIDENTIAL

-- IT IS ALSO EXPECTED THAT THE COMMITTEE WILL DETERMINE THE TYPES OF ACTION TO BE TAKEN BY THE SSOD, I.E., GENERAL DECLARATIONS, SPECIFIC AGREEMENTS, PLANNED STUDIES, EXPERT COMMISSIONS, ETC.

-- (PARTICULARLY BECAUSE YOUR GOVERNMENT IS A MEMBER OF THE PREPARATORY COMMITTEE). THE US, AT THIS TIME, WOULD WELCOME YOUR VIEWS ON QUESTIONS OF AN ORGANIZATIONAL, OR PROCEDURAL NATURE, AND ANY OTHER ISSUES REGARDING AN SSOD THAT ARE OF CONCERN TO YOUR GOVERNMENT.

-- WE LOOK FORWARD TO WORKING WITH THE GOVERNMENT OF () (DURING THE VARIOUS MEETINGS OF THE PREPARATORY COMMITTEE AND) PRIOR TO AND DURING THE SPECIAL SESSION TO ACHIEVE THE MOST POSITIVE RESULT POSSIBLE.

VANCE UNQUOTE HARTMAN UNQUOTE VANCE

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 22-Sep-1999 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COMMITTEE MEETINGS, DISARMAMENT
Control Number: n/a
Copy: SINGLE
Sent Date: 05-Feb-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE026795
Document Source: ADS
Document Unique ID: 00
Drafter: IO/UNP:DAMACUK:GDG
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Expiration:
Film Number: D770042-0647
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t197702100/baaaevfc.tel
Line Count: 1295
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Message ID: 1a4c1fbf-c288-dd11-92da-001cc4696bcc
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 24
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 12-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3233421
Secure: OPEN
Status: <DBA CORRECTED> jms 970911
Subject: UN SPECIAL SESSION ON DISARMAMENT
TAGS: PARM, PFOR, UN
To: ALL NATO CAPITALS USUN N Y MULTIPLE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/1a4c1fbf-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009